Jam Jank

SENATE FILE 195

Title:

AN ACT to create W.S. 13-44.1 through 13-44.3; and to repeal W.S. 13-44(c), 13-45, 13-46 and 13-218 relating to the office of the state examiner; creating a financial institutions board of 7 members, including one ex officio member; establishing the qualifications and manner of appointment of the board; providing rulemaking authority to the board; authorizing per diem expenses by the board; providing for granting of charters by the board; providing for public hearings on all charter applications; providing for appeal from the decisions of the board; and providing an appropriation.

Sponsored by:

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DATE	ACTION		Ļ	DA	E	ACTION
3 1376	ntroduced		FEB	17	1975	Received from Senate
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5 2 2	20 miles Com.		L			Delivered to Comm. No
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	AND FURTHER AMENDED					Standing Com. Amendment 37/75 /100//
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D 1 2 1975	READ SECOND TIME		FEB	27	1975	READ SECOND TIME
	AMENDED AS FOLLOWS S	F195521-A	EΒ	28	1975	Head Third Time
	AND FURTHER AMENDED S	F195522-A				PASSED
B 14 1975	READ THIRD TIME SEA	95531-A				Ayes 5 KNoes & Excused & Absent 2
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						CHARTER NO. SESSION LAWS OF WYOMING

ENGROSSED

1975

STATE OF WYOMING

75LS0-717/eng

SENATE FILE NO. 195

Financial institutions board.

Sponsored by: Senators LEIMBACK and KIMBALL

A BILL

for

1	AN ACT to create W.S. 13-44.1 through 13-44.3; and to
2	repeal W.S. 13-44(c), 13-45, 13-46 and 13-218 relating to
3	the office of the state examiner; creating a financial
4	institutions board of 7 members, including one ex officio
5	member; establishing the qualifications and manner of
6	appointment of the board; providing rulemaking authority
7	to the board; authorizing per diem expenses by the board;
8	providing for granting of charters by the board; providing
9	for public hearings on all charter applications; providing
10	for appeal from the decisions of the board; and providing
11	an appropriation.
12	Be It Enacted by the Legislature of the State of Wyoming:
13	Section 1. W.S. 13-44.1 through 13-44.3 are created
14	to read:
15	13-44.1. Financial institution board created: com-
16	nosition

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- 1 There is hereby created a financial institutions 2 board which shall consist of six (6) members appointed by the governor with the consent of the senate, and a seventh 3 4 member who is the state examiner, and is designated an ex officio member and shall vote only to break a tie vote of 5 6 the board. The first appointments shall be for the 7 following terms as designated by the governor: two (2) 8 members for a term of two (2) years; two (2) members for a 9 term of three (3) years; and two (2) members for a term of 10 four (4) years, and the state examiner shall be designated 11 an ex officio member. Thereafter, the term of office of 12 each member shall be four (4) years. The governor 13 after notice and hearing remove a member for cause. more than four (4) members of the board shall be of 14 15 same political party and each member shall have resided in 16 the state for at least three (3) years prior to his appointment. Each member shall receive per diem expenses 17 while engaged in the business of the board. 18
 - (b) The board shall meet at least once in each calendar year. The chairman of the board may call additional meetings of the board upon at least ten (10) days notice. A majority of the board constitutes a quorum. A member may disquality himself from participation in a proceeding for any cause deemed by him to be sufficient. The

- 1 state examiner shall provide such clerical and legal
- 2 assistance as may be required by the board and shall
- 3 budget required funds for employment of clerical assis-
- 4 tance, per diem and mileage for the board.
- 5 (c) The governor shall appoint the members of the
- 6 board from the following professions: one (1) member
- 7 shall be an officer of a state or national bank: one (1)
- 8 member shall be an officer of a state or federal savings
- 9 and loan association; and four (4) members shall be from
- 10 the nonbanking and nonsavings and loan community at large
- 11 and shall not be directors, employees, or stockholders of
- 12 any financial institution, or holding company, and the
- 13 state examiner shall be designated an ex officio member
- 14 and shall vote only to break a tie vote of the board.
- 15 Two (2) or more members of the board may not in any manner
- 16 be connected, directly or indirectly, with the same finan-
- 17 cial institution or holding company.
- 18 (d) All vacancies shall be filled by appointment by
- 19 the governor.
- (e) Members of the board shall have access to any
- 21 record of the state examiner relating to an application
- 22 for a state charter of a bank or savings and loan insti-
- 23 tution.

1 The financial institutions board shall have the 2 power to make such rules and establish such regulations, 3 pursuant to the Wyoming Administrative Procedure Act, as 4 shall be necessary to implement the authority vested in 5 the board, to approve or disapprove an application for 6 state charter of a new financial institution or expanded 7 facilities of a financial institution authorized by law. 8 The board shall promulgate such rules and regulations on or before January 1, 1976, but until such time as any 9 existing rule or regulation of the state examiner is 10 11 repealed by the board, it shall remain in full force and 12 effect.

13 13-44.2. Same: duties: hearing. Upon the filing of the articles of incorporation as required by W.S. 13-44 14 and 13-215, an application and any other information 15 16 required by the rules and regulations of the board with 17 the state examiner, the state examiner shall within ten (10) days thereafter notify the applicants in writing of 18 any deficiency in the required information. At such time 19 20 as the examiner is satisfied that all required information 21 has been furnished, he shall notify the chairman of the 22 board who shall establish a public hearing date in the county in which the bank or savings and loan institution 23 24 is to be located, which date shall be not less than sixty

(60) days nor more than one hundred twenty (120) 1 days 2 after the state examiner has notified the chairman that the application is in order. Thereafter, the applicants 3 4 shall cause notice of filing of such application and of the hearing to be published at their expense in a news-5 paper of general circulation in the county where the hear-6 7 ing is to be held for at least two (2) consecutive weeks 8 before the hearing and furnish proof of publication of the hearing to the state examiner ten (10) days prior to the 9 10 Such notice shall state the name of the town or hearing. 11 city in which the applicants intend to operate and the names of the proposed applicants for a charter. 12 The hear-13 ing shall be a contested case under the Wyoming Administrative Procedure Act and shall in all respects comply 14 15 with the requirements of that act. The state examiner shall also send notice of the hearing to each state and 16 17 national bank and each state and federal savings and loan institution in the same county in which the applicants 18 intend to operate or those within fifty (50) miles of the 19 town or city in which the applicants intend to operate, 20 21 whichever area is greater. Notwithstanding the foregoing provisions or any other provisions contained in this act, 22 23 a bank or savings and loan charter may be granted without a hearing or other delay in any case determined to be an 24 25 emergency arising from the insolvency, or to prevent the

- 1 failure, of an existing financial institution by the state
- 2 examiner with the governor's approval.

3 13-44.3. Same; powers relative to charters.

- 4 (a) Upon the filing of the articles of incorpo-
- 5 ration, application and other information required by the
- 6 rules and regulations of the board, the state examiner
- 7 shall cause to be made a careful investigation and exami-
- 8 nation relative to the following:
- 9 (i) The character, reputation and financial
- 10 standing of the organizers and their motive in seeking the
- 11 charter;
- 12 (ii) The character, financial responsibility,
- 13 banking or savings and loan experience and business qual-
- 14 ifications of those proposed as officers;
- 15 (iii) The character and standing in the com-
- 16 munity and state of those proposed as directors, stock-
- 17 holders or owners;
- 18 (iv) The need in the community where the
- 19 institution would be located giving particular consider-
- 20 ation to the effect that the proposed institution or
- 21 office would have upon existing financial facilities in
- 22 the community;

the community:

failure, of an existing financial institution by the state 2 examiner with the governor's approval. 3 13-44.3. Same: powers relative to charters 4 (a) Upon the filing of the articles of incorporation application and other information required by the 5 rules and regulations of the board, the state examiner 6 shall make a careful investigation and examination rela-7 tive to the following: 8 The character, reputation and financial 9 (i)standing of the organizers and their motive in seeking the 10 11 charter: The character, financial responsibility, 12 (ii) banking or savings and load experience and business qual-13 ifications of these proposed as officers; 14 (ii) The character and standing in the com-15 munity and state of those proposed as directors, stock-16 holders or owners: 17 The need in the community where the 18 Institution would be located giving particular consider-19

ation to the adequacy of existing financial facilities in

- 1 (v) The ability of the community to support
- 2 the proposed institution, including existing competition,
- 3 the economic history of the community and the opportunity
- 4 for profitable employment of bank or savings and loan
- 5 funds;
- 6 (vi) Such other facts and circumstances bear-
- 7 ing on the proposed institution as in the opinion of the
- 8 state examiner may be relevant.
- 9 (b) The state examiner shall submit his certified
- 10 findings in writing, which findings shall become part of
- 11 the public record and shall be given such evidentiary
- weight as the board considers proper.
- 13 (c) Within ninety (90) days after the public hear-
- 14 ing, the board shall in its discretion approve or disap-
- prove the application, but it shall not approve the appli-
- 16 cation until it has ascertained to its satisfaction:
- 17 (i) That the public need and advantage will be
- 18 promoted by the establishment of the proposed insti-
- 19 tution;
- 20 (ii) That conditions in the community in which
- 21 the institution would transact business afford reasonable
- 22 promise of successful operation;

1	(v) The ability of the community to support
2	the proposed institution, including existing competition,
3	the economic history of the community and the opportunity
4	for provitable employment of bank or savings and loan
5	funds;
6	(vi) Such other facts and circumstances bear-
7	ing on the proposed institution as in the opinion of the
8	state examiner may be relevant.
9	(b) The state examiner shall submit his certified
10	findings in writing, which findings shall become part of
1	the public record and shall be given such evidentiary
12	weight as the board considers proper.
13	(c) Within ninety (90) days after the public hear-
4	ing, the board shall in its discretion approve or disap-
15	prove the application, but it shall not approve the appli-
16	cation until it has ascertained to its satisfaction:
17	(i) That the public need and advantage will be
18	promoted by the establishment of the proposed insti-
19	tution;
20	(ii) That conditions in the community in which
21	the institution would transact business afford reasonable

promise of successful operation;

- 1 (iii) That the institution is being formed for
- 2 no other purpose than the legitimate objects contemplated
- 3 by the laws of the state;
- 4 (iv) That the proposed capital and surplus are
- 5 not less than the required minimum and are adequate in
- 6 light of current and prospective conditions;
- 7 (v) That those proposed as officers and direc-
- 8 tors have sufficient experience, ability and standing to
- 9 afford reasonable promise of successful operation;
- 10 (vi) That the name of the proposed institution
- 11 does not resemble, so closely as to be likely to cause
- 12 confusion, the name of any other financial institution
- 13 transacting business in the county;
- 14 (vii) That the applicants have complied with
- 15 all applicable provisions of this act.
- (d) In the event that the board approves the appli-
- 17 cation, the state examiner shall endorse upon the articles
- 18 of incorporation his certificate of approval and shall
- 19 file one (1) of the triplicate copies in the secretary of
- 20 state's office, retaining one (1) copy in his files, and
- 21 returning one (1) copy to the organizers within twenty
- 22 (20) days after the date of the decision of the board

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(iii) That the institution is being formed for 1 no other purpose than the legitimate objects contemplated 2 by the laws of the state: 3

(iv) That the proposed capital and surplus are 4 not less than the required minimum and are adequate in 5 light of current and prospective conditions: 6

That those proposed as officers and direc-(v) tors have sufficient experience, ability and standing to afford reasonable promise of successful operation;

10 That the name of the proposed institution (vi) does not resemble, so closely as to be likely to cause confusion, the hame of any other financial institution transacting business in the county;

(fii) That the applicant's have complied with all applicable provisions of this act.

In the event that the board approves the application, the state examiner shall grant a charter by endorsing his approval on all copies thereof, and filing one (1) copy in the office of the county clerk in which The institution is to be located, retaining one (1) copy in his files, and returning one (1) copy to the organizers within twenty (20) days after the date of the decision of

- l approving the application.
- 2 (e) In the event that the board disapproves such 3 application, the state examiner shall mail notice of such
- 4 disapproval to the organizers within twenty (20) days
- 5 after the action of the board disapproving the applica-
- 6 tion.
- 7 (f) If the application has been approved and a char-8 ter granted, the bank or savings and loan institution 9 shall not commence business before receiving a charter to 10 operate from the state examiner. The application for a 11 charter shall be made to the state examiner and shall con-12 tain a statement that the capital and surplus have been 13 paid in, a statement as to whom the officers, directors 14 and stockholders are at that time, the address at which 15 the institution will operate and a statement that all of 16 the by-laws adopted have been attached as an exhibit to 17 the application. If the application for a charter does 18 not comply with the requirements of the law, the examiner 19 shall within twenty (20) days return it to the organizers 20 with written notice of any defects. The state examiner 21 shall issue or deny the application for a charter within 22 ninety (90) days after such application has been filed. 23 If the examiner approves the application, he shall within 24 twenty (20) days thereafter issue a charter to the organ-

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1 the board approving the application.

(e) In the event that the board disapproves such application, the state examiner shall mail notice of such disapproval to the organizers within twenty (20) days after the action of the board disapproving the application.

If the application has been approved and a chargranted, the bank or savings and loan institution shall not commence business before receiving a certificate of authority to operate from the state examiner. The application for a certificate of authority shall be made to the state examiner and shall contain a statement that the capital and sarplus have been paid in, a statement as to whom the officers, directors and stockholders are at that time, the address at which the institution will operate and a statement that all of the by-laws adopted have been attached as an exhibit to the application. application for a certificate of authority does not comply with the requirements of the law, the examiner shall with in twenty (20) days return it to the organizers with written notice of any defects. The state examiner shall Approve or deny the application for a certificate of authority within ninety (90) days after such application has been filed. If the examiner approves the application,

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1 izers. If the state examiner denies the application, he 2 shall within twenty (20) days mail a notice of the suspen-3 sion to the organizers, stating therein the reason or 4 reasons for suspending the application and grant to the 5 organizers a maximum period of ninety (90) days to resubmit the application with the necessary corrections, 6 7 additions or deletions as the case may be. If the appli-8 cant fails to comply with requirements of the notice of 9 suspension within ninety (90) days from the receipt of the 10 notice, the approval of application and articles of 11 incorporation previously issued to the applying insti-12 tution shall be revoked by the examiner. If the approved institution fails to commence business within one (1) year 13 14 after the issuance of the charter or any required federal 15 approval, whichever is the latter, the charter shall be 16 forfeited.

(g) The application filed with the state examiner shall be accompanied by a fee in the sum of three thousand five hundred dollars (\$3,500.00) to cover the expense of the investigation to be conducted by the state examiner, the expense of the public hearing, and other related expenses. The fee shall be deposited by the state examiner with the state treasurer into an account within the earmarked revenue fund.

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\he shall within twenty (20) days thereafter issu**e∕** a 1 2 certificate of authority to the organizers. If the state examiner denies the application, he shall within twenty 3 (20) days mail a notice of the suspension to the organ-4 izers, stating therein the reason or reasons for sus-5 pending the application and grant to the organizers a 6 maximum period of ninety (90) days to resubmit the appli-7 cation with the necessary corrections, additions or dele-8 tions as the case may be. If the applicant fails to 9 comply with requirements of the notice of suspension 10 within ninety (90) days trop the receipt of the notice, 11 the charter previously issued to the applying institution 12 shall be revoked by the examiner. If the approved insti-13 tution fails to commence basiness within one (1) year 14 after the issuance of the certificate of authority or any 15 required federal approval, whichever is the latter, the 16 charter shall be forfeited. 17

(g) The application filed with the state examiner shall be accompanied by a fee in the sum of two thousand five hundred dollars (\$2,500.00) to cover the expense of the investigation to be conducted by the state examiner, the expense of the public hearing, and other related expenses. The fee shall be deposited by the state examiner in the state examiner's fund.

- (h) The state examiner and each member of the board shall on or before January 10 of each calendar year submit to the governor a list of all assets and liabilities of any nature that he may have in any financial institution in the state of Wyoming or elsewhere, which list shall be under oath and a copy thereof shall be furnished to the chairman of the board.
- 8 (j) Any decision of the board in granting or denying 9 a charter or certificate of authority shall be appealable to the district court of the county in which the insti-10 11 tution is to be located in accordance with the provisions 12 of the Wyoming Adminstrative Procedure Act. In addition 13 the grounds for appeal contained in the Wyoming Admin-14 istrative Procedure Act, the appellant may appeal on the 15 basis that the board failed to make any of the findings 1.6 herein required.
- 17 Section 2. W.S. 13-44(c), 13-45, 13-46 and 13-218 18 are repealed.
- Section 3. An appropriation of five thousand dollars (\$5,000.00) is established as an addition to the budget of the state examiner to be used to pay per diem, mileage and clerical expenses for such meetings of the financial institutions board, as are not directly related to a spe-

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- 1 (h) The state examiner and each member of the loard 2 shall on or before January 10 of each calendar year submit 3 to the governor a list of all assets and liabilities of 4 any nature that he may have in any financial institution 5 in the state of Wyoming or elsewhere, which list shall be 6 under oath and a copy thereof shall be furnished to the 7 chairman of the board.
 - a charter or certificate of authority shall be appealable to the district court of the county in which the institution is to be located in accordance with the provisions of the wyoming Adminstrative Procedure Act. In addition to the grounds for appeal contained in the wyoming Administrative Procedure act in the basis that the board failed to make any of the findings herein required.

Section 2 W.S. 9-101, 13-44(c), 13-45, 13-46 and 13-218 are repealed.

Section 3. An appropriation of five thousand dollars (\$5,000.00) is established as an addition to the budget of the state examiner to be used to pay per diem, mileage and clerical expenses for such meetings of the financial institutions board, as are not directly related to a spe-

l cific hearing for which fees have been paid.

2 Section 4. This act is effective ninety (90) days

3 after adjournment of the session of the legislature at

4 which it was enacted, but it shall not be effective with

respect to any application filed with the state examiner

6 prior to the date of enactment.

7 (END)

cific hearing for which fees have been paid. Section 4. This act is effective nine (90) days 2 akter adjournment of the session of the legislature at 3 which it was enacted. 4 (END) 5

- 12 -

Chairman

Russ Donley

THE LEGISLATURE OF THE STATE OF WYOMING

House of Representatives

			Cheyenne,	February 25	, 19 75
Mr. Speaker:					
	2	on _	Appropriation	ភទ	
to whom was referred					
Was Tozolog					
respectfully reports same b	ack to the Ho	ouse with	the recommendat	ion that It DO PASS	
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INTRODUCED

1975

STATE OF WYOMING

75LS0-717.01

SENATE FILE NO. 195

Financial institutions board.

Sponsored by: Senator

Senator EIMBACK

A RTLL

for

- 1 AN ACT to create W.S. 13-44.1 through 13-44.3; and to
- 2 repeal W.S. 9-101, 13-44(c), 13-45, 13-46 and 13-218
- 3 relating to the office of the state examiner; creating a
- 4 financial institutions board of 7 members; establishing
- 5 the qualifications and manner of appointment of the board;
- 6 providing rulemaking authority to the board; authorizing
- 7 per diem expenses by the board; providing for granting of
- 8 charters by the board; providing for public hearings on
- 9 all charter applications; and providing for appeal from
- 10 the decisions of the board.
- 11 Be It Enacted by the Legislature of the State of Wyoming:
- 12 Section 1. W.S. 13-44.1 through 13-44.3 are created
- 13 to read:
- 14 13-44.1. Financial institution board created; com-
- 15 position.
- 16 (a) There is hereby created a financial institutions

- board which shall consist of seven (7) members appointed 1 2 by the governor with the consent of the senate. The first appointments shall be for the following terms as desig-3 nated by the governor: three (3) members for a term of two ü (2) years; three (3) members for a term of three (3) S years: and one (1) member for a term of four (4) years. Ó Thereafter, the term of office of each member shall be 7 four (4) years. The governor may after notice and hearing සි remove a member for cause. Not more than four (4) members Ÿ of the noard shall be of the same political party and each 10 member shall have resided in the state for at least three 11 (3) years prior to his appointment. Each member shall 12 receive per diam expenses while engaged in the business of 13 14 the board.
- (b) The board shall meet at least once in each 15 calendar year. The chairman of the board may call addi-16 tional meetings of the board upon at least ten (10) days! 17 A majority of the board constitutes a quorum. A 18 member may disqualify himself from participation in a pro-19 ceeding for any cause deemed by him to be sufficient. The 20 21 state examiner shall provide such clerical and legal assistance as may be required by the board. 22
- 23 (c) The governor shall appoint the members of the 24 board from the following professions: two (2) members

- 1 shall be officers of a state or national bank; one (1)
- 2 member shall be an officer of a state or federal savings
- 3 and loan association; and four (4) members shall be from
- 4 the nonbanking and nonsavings and loan community at large
- 5 and shall not be directors or employees of any financial
- 6 institution. Two (2) or more members of the board may not
- 7 in any manner be connected, directly or indirectly, with
- 8 the same financial institution or holding company.
- 9 (a) Members of the board shall have access to any
- 10 record of the state examiner relating to banking and
- 11 savings and loan institutions.
- 12 (e) The financial institutions board shall have the
- 13 power to make such rules and establish such regulations,
- 14 pursuant to the Wyoming Administrative Procedure Act, as
- 15 shall be necessary to implement the authority vested in
- 16 the board and the duties of the state examiner provided by
- 17 law regarding the regulation of banks and savings and loan
- 1d institutions and savings banks. The board shall promul-
- 19 gate such rules and regulations on or before January 1,
- 20 1976, but until such time as any existing rule or regula-
- 21 tion of the state examiner is repealed by the board, it
- 22 shall remain in full force and effect.
- 23 (i) Notwithstanding the foregoing limitations in

subsection (e) of this section, the state examiner may 1 make and establish emergency rules and regulations to 2 authorize state banks and trust companies and savings ک loan associations to engage in any banking or savings and 4 loan activity in which national banks or federal savings 5 and loan associations may now, or may hereafter be authorized to engage, and also to give such services for which, 7 in his opinion, there may be an immediate need. The state 8 examiner's authority to make such emergency rules and 9 10 regulations and authorizations granted thereby shall terminate at the close of the next regular session of the 11 legislature of the state of Myoming. 12

13-44.2. Same: duties: hearing. Opon the filing of 13 the articles of incorporation as required by W.S. 13-44 14 and 13-215, an application and any other information 15 required by the rules and regulations of the board with 16 the state examiner, the state examiner shall within ten 17 (10) days thereafter notify the applicants in writing of 18 any deficiency in the required information. At such time 19 as the examiner is satisfied that all required information 20 has been furnished, he shall notify the chairman of the 21 board who shall establish a public hearing date in the 22 county in which the bank or savings and loan institution 23 24 is to be located, which date shall be not less than sixty

(60) days nor more than one hundred twenty (120) days 1 after the state examiner has notified the chairman that 2 the application is in order. Thereafter, the applicants 3 shall cause notice of the hearing to be published at their expense in a newspaper of general circulation in the 5 county where the hearing is to be held for at least three 6 (3) consecutive weeks before the hearing and furnish proof 7 or publication of the hearing to the state examiner ten 8 (10) days prior to the hearing. The hearing shall be a 9 10 contested case under the Wyoming Administrative Procedure Act and shall in all respects comply with the requirements 11 of that act. The state examiner shall also send notice of 12 the hearing to each state and national bank and each state 13 and federal savings and loan institution in Myoming. 14

15 13-44.3. Same: powers relative to charters.

- 16 (a) Upon the filing of the articles of incorpo17 ration, application and other information required by the
 18 rules and regulations of the board, the state examiner
 19 shall make a careful investigation and examination rela20 tive to the following:
- (i) The character, reputation and financial standing of the organizers and their motive in seeking the charter;

- 1 (ii) The character, financial responsibility,
- 2 banking or savings and lean experience and business qual-
- 3 iffications of those proposed as officers;
- 4 (iii) The character and standing in the com-
- 5 munity and state of those proposed as directors, stock-
- b holders or owners;
- 7 (iv) The need in the community where the
- 8 institution would be located giving particular consider-
- 9 ation to the adequacy of existing financial facilities in
- 10 the community:
- 11 (v) The ability of the community to support
- 12 the proposed institution, including existing competition,
- 13 the economic history of the community and the opportunity
- 14 for profitable employment of bank or savings and loan
- 15 funds:
- 16 (vi) Such other facts and circumstances bear-
- ing on the proposed institution as in the opinion of the
- 18 state examiner may be relevant.
- (a) The state examiner shall submit his findings,
- 20 both verbally and in writing, at the public hearing on the
- 21 application and shall be subject to cross-examination by
- 22 any interested party, provided that no relevant informa-

- 1 tion small be excluded by the board as hearsay.
- 2 (c) within ninety (90) days after the public hear-
- 3 ing, the board shall in its discretion approve or disap-
- 4 prove the application, but it shall not approve the appli-
- 5 cation until it has ascertained to its satisfaction:
- o (i) That the public need and advantage will be
- 7 promoted by the establishment of the proposed insti-
- 8 tution;
- 9 (ii) That conditions in the community in which
- 10 the institution would transact business afford reasonable
- 11 promise or successful operation;
- 12 (iii) That the institution is being formed for
- 13 no other purpose than the legitimate objects contemplated
- 14 by the laws of the state;
- 15 (iv) That the proposed capital and surplus are
- 16 not less than the required minimum and are adequate in
- 17 light of current and prospective conditions;
- 18 (v) That those proposed as officers and direc-
- 19 tors have sufficient experience, ability and standing to
- 20 afford reasonable promise of successful operation;
- 21 (vi) That the name of the proposed institution

- 1 does not resemble, so closely as to be likely to cause
- 2 confusion, the name of any other financial institution
- 3 transacting business in the county;
- 4 (vii) That the applicants have complied with
- 5 all applicable provisions of this act.
- 6 (d) In the event that the board approves the appli-
- 7 cation, the state examiner shall grant a charter by
- 8 endorsing his approval on all copies thereof, and filing
- 9 one (1) copy in the office of the county clerk in which
- 10 the institution is to be located, retaining one (1) copy
- 11 in his files, and returning one (1) copy to the organizers
- 12 within twenty (20) days after the date of the decision of
- 13 the board approving the application.
- 14 (e) In the event that the board disapproves such
- 15 application, the state examiner shall mail notice of such
- 16 disapproval to the organizers within twenty (20) days
- 17 after the action of the board disapproving the applica-
- 18 tion.
- (f) If the application has been approved and a char-
- 20 ter granted, the bank or savings and loan institution
- 21 shall not commence business before receiving a certificate
- 22 of authority to operate from the state examiner. The
- 23 application for a certificate of authority shall be made

to the state examiner and small contain a statement that 1 the capital and surplus have been paid in, a statement as 2 to whom the officers, directors and stockholders are 3 that time, the address at which the institution will oper-11 ate and a statement that all of the by-laws adopted have been attached as an exhibit to the application. If application for a certificate of authority does not comply 7 with the requirements of the law, the examiner shall 8 within twenty (20) days return it to the organizers with written notice of any defects. The state examiner shall 10 approve or deny the application for a certificate of 11 authority within ninety (90) days after such application 12 has been filed. In the examiner approves the application, 13 he shall within twenty (20) days thereafter issue a 14 certificate of authority to the organizers. If the state 15 examiner denies the application, he shall within twenty 16 17 (20) days mail a notice of the suspension to the organizers, stating therein the reason or reasons for sus-18 pending the application and grant to the organizers a 19 maximum period of ninety (90) days to resubmit the appli-20 cation with the necessary corrections, additions or dele-21 tions as the case may be. If the applicant fails to 22 comply with requirements of the notice of suspension 23 within ninety (90) days from the receipt of the notice, 24 the charter previously issued to the applying institution 25

- 1 shall be revoked by the examiner. If the approved insti-
- 2 tution fails to commence business within one (1) year
- 3 after the issuance of the certificate of authority or any
- 4 required federal approval, whichever is the latter, the
- 5 charter shall be forfeited.
- 5 (g) The application filed with the state examiner
 7 shall be accompanied by a fee in the sum of two thousand
 8 five hundred dollars (\$2,500.00) to cover the expense of
 9 the investigation to be conducted by the state examiner,
 10 the expense of the public hearing, and other related
 11 expenses. The fee shall be deposited by the state exam12 iner in the state examiner's fund.
- 13 (h) The state examiner and each member of the board shall on or before January 10 of each calendar year submit to the governor a list of all assets and liabilities of any nature that he may have in any financial institution in the state of syoming or elsewhere, which list shall be under oath and a copy thereof shall be rurnished to the chairman of the board.
- 20 (j) Any decision of the board in granting or denying
 21 a charter or certificate of authority shall be appealable
 22 to the district court of the county in which the insti23 tution is to be located in accordance with the provisions

- 1 of the Wyoming Adminstrative Procedure Act. In addition
- 2 to the grounds for appeal contained in the Wyoming Admin-
- 3 istrative Procedure Act, the appellant may appeal on the
- 4 basis that the board failed to make any of the findings
- 5 herein required.
- 6 Section 2. W.S. 9-101, 13-44(c), 13-45, 13-46 and
- 7 13-218 are repealed.
- 8 Section 3. This act is effective ninety (90) days
- 9 after adjournment of the session of the legislature at
- 10 which it was enacted.

11. (END)

STATE EXAMINER'S TESTIMONEY BEFORE HOUSE CORPORATIONS COMMITTEE CONCERNING FINANCIAL INSTITUTIONS BOARD BILL SF 195

Mr Chairman and members of the Committee:

As a bank examiner since February 1962 and as State Examiner since January 1966, I am apposed to the enactment of SF 195.

I believe in the DUAL Banking System and that development of the economic system of the United States has surpassed that of Canada is due in large measure to the fact that we have had a competitive system in which state and national banks have been in competition with each other as well as each bank in competition with its neighbor bank which has given the public a choice between banking insititutions. The dual banking system also provides the banker with a choice. He can elect to be a state bank or a national bank. Further he can chosse within the state banking system to be a member of the Federal Reserve System or direct The Savings and Loan industry has had less choice since membership in the FDIC. the Federal Home Loan Bank dominates the FSLIC and because in Wyoming federal S&Ls are of the mutual type and state associations are capital stock companies. With respect to SF 195, these comments bring me to the point of saying that the granting of state bank charters should be on an equal basis with national banks. The national charters are granted by the Comptroller of the Currency, not a board. State Bank charters should be granted in the same manner, by an individual, or at least the proceedures should be not more on less restrictive.

With respect to the origination of SF 195, it is apparent that members of the banking and saving and loan industry feel that I have been to lenient and as has been suggested, am guilty of helping the large banks get larger so that it is necessary to "clip my wings." This is obvious by the fact that the contents of SF 195 in the drafting stage, was kept a secret from me even though having attended several ABA State Banking Laws Workshops (Dallas - 1967, St Louis - 1969, and New Orleans - 1972) and having copies of "Profile" a book by CSBS outlining the banking laws of each of the 50 states, I could have been of assistance is drafting a good bill.

The gentlemen of the banking and savings and loan industry who have drafted SF 195 have various motives. Most of them are sincerely concerned that bank charters be granted on a more equitable basis. Some are conserned only with restricting the number of banks so that bank profits need not be divided with new banks. Some are more specificly concerned with restricting the growth of a specific bank holding company which is more properly the subject of HB 17, My position has been to be as fair and objective as possible and the fact that the Federal Home Loan Bank Board has in the past 30 days acknowledged this by granting Wyoming a waiver on all future savings and loan branches so that if the State Examiner approves a request, there will no longer be a ;requirement for further approval by FHLBB or FSLIC is some indication of progress in this area.

So much for the over all consideration. Now, let me assume that SF 195 will be passed because the legislature has concluded that and board to pass on charter applications is needed. The next important matter is to get as good a bill as possible to provide the public with needed banks and savings and loan associations and to prevent the chartering of those not needed or which would damage the existing In addition to myself there are several people who have a back ground in bank supervision who bould have helped write a good bill, namely, former national bank examiners Orin Geesey, Bert Harris, Faul How'se and Ted Earnst as well as former FDIC examiner Bob Ferril. Since this was not done, the Forty-third Legislature must make an effort to improve upon the measure. In the Senate, with the assistance of Senators Ed Kendig, sponsor Bob Kimball, Bob Johnson, and members of the Judiciary committee several amendments were made, primarily upon my recommendation. were intended to keep the proposed in the chartering field rather than supervisory area and to bring the provisions in closer harmony with the national laws and regula-Those regulations restricted the access of board members to those records of the State Examiner's office necessary to action on a charter; placed the State Examiner on the Board (none of the 20 states having boards exclude the supervisor); restored to the State Examiner the permanent rule making powers relating to bank

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supervision; provided for emergency charters to be given to prevent disruption of a community if a bank fails; provides for a more appropriate system of providing the board with the results of the State Examiner's Field Investigation; changed the emphasis on "adequacy" of present banking facilities of a given community; reduced the number of banks and S&Ls to be notified of an application; returned the placae of filing to the Sec. of State; removed the unnecessarily third step of a Vertificate of authority", inserted a grandfather clause; and increased the fee for filing and appropriated funds for administrative purposed.

Since then I have had occasion to contact other states in this region and have some additional suggestions to make which are contained in my letter of yesterday's date to Chairman Meenan.

February 22, 1975

Representative Fatrick Meenan Forty-Third Wyoming Legislature State Capitol, Cheyenne, Wyoming

Re: SF 195 -Financial Institutions Board

Dear Pat:

Thank you for the information concerning the meeting of your committee on Sunday afternoon which will take up the above ref Senate File 195. I am flying to Sheridan this noon to brief a banking group on the status of banking bills in the legislature and will be back in time to appear before your committee.

As indicated to you in my recent letter and in our personal conversation, although I am opposed to banking boards in general and this proposed legislation, the fact that Senator Bob Kimball was helpful in permiting extensive amendment in the Senate and the futher problem that vested interests are now lobbying on both sides so that I can not express strong opposition without appear to side with one of these interests dictates that I remain silent on the overall subject of passage.

In view of the above comments I will confine my testimony to efforts to improve the bill so that if passed it will better serve the public, banks and savings and loan associations. The amendments added in the Senate separated chartering aspects from bank supervision and eliminated the laterr and cleaned up some administrative matters.

The amendments submitted to you under date of February 20, 1975 was intended to reduce the size of the board to a more manageable size and to clarify some points which would be open to misunderstanding later. Since submitting this to you I have had occasion to check with the banking departments of some other states and believe that in the interest of avoiding conflicts of interest between banks and savings and loan associations the size of the board can be handled better by restructureing slightly and providing that bankers and savings and loan officers will not sit in judgement of each other. I have also learned through Richard Day of other conserns which the S&L people have. Therefore the attached suggested amendments are submited to replace those of February 20, 1975.

Your indulgence and understanding is greatly appreciated.

Sincerely,

Dwight D. Bonham

SF 195 - Recommended additional amendments of February 22, 1975 Suggested by the State Examiner

- 1. To reduce the working size of the board to five (5) and to prevent conflicts of interest. (Boards of other states generally have no more than five members.)
- Page 2, line 24 Delete the Senatastanding committee amendment to this line (SF195SS1/A) and restors "two (2)" and ghange member" to "members".
- Page 3, line 1 Delete "an officer" and restore "Officers". Delete "one (1)" and insert "two".
- Page 3, line 2 Change "member" to "members".
- Page 3, line 3 Delete amendments to this line (FS195SS/A) and FS195S22/A) and insert "two (2)".
- Page 3, line 8 Add the sentence. "The two bank officers shall participate only in hearings on state bank charter applications and the two savings and loan officers shall participate only in hearings on state savings and loan charter applications.
- 2. In reviewing the administration of charter applications with state which have banking and savings and losn boards it is found that the administration will be smoother if the State Examiner, as ex officio member is also the chairman and can use the administrative facilities of his office. Further some of the terms for notification and time limits are ambiguous.
- Page 3, line 6 In the second reading amendment of the Senate (SF195S22/A) of this line, after "ex-officio member" strike the period and add, "and chairman."
- Page 2 line 21 Delete the line following the comma and insert "and upon completion of his field investigation, he shall," MEXEMBLYMMAXXMEXEMBLYXX
- Page 3, line 22 Delete "board who shall".
- 3. This is a controversial amendment. No other state or federal agency holds hearings on banks or savings and loan charters in the locality in the belief that a more objective decision can be reached by avoiding emotionalism. This view is not shared by those who prepared this bill. Nevertheless, I suggest:
- Page 4, line 22 Delete "in the" and insert "at such locations as the Chairman shall deem appropriate".
- Pagee4, line 23 Delete the line.
- Page 4. line 24 Delete "is to be located"
- 4. For administrative clarification and to remove ambiguous language.
- Page 4, line 19 Change the period to a comma, and insert, "or that the application is accepted for filing and further consideration".
- Page 5, line 3 Delete "the application is in order." Also delete "Thereafter" and sert, "Upon receipt of the notice of the State Examiner that the application is accepted, and within thirty (38) days,"
- Page 5, line 4 Delete "and of the hearing".
- Page 5, lina 6 Delate "hearing is to be held" and insert, "proposed bank or savings and loan or savings and loan office is to be located".
- Page 5, line 8 Delete "hearing" and insert "filing".

- Mr. Dick Day, representing the US Savings and Loan League has suggested that the term "Financial institutions" is not clear as to meaning. He is also concerned that page 3, line 16 could be construed to authorize branch banking whereas only savings and loan associations are permitted to branch under current statutes. (The questions of branching of S&Ls should not be raised at this time since the Federal Home Loan Bank permits federal institutions to branch irrespective of state law.) These smendments will clarify these questions.
- Page 3, line 23 Insert a new subparagraph "(f) Financial institutions shall be construed to mean state chartered banks, savings and loan associations and trust companies."
- Page 3, line 16 In second reading Senate amendment (SF195S21/A), last line of the amendment, after "institutions" insert "as".



WYOMING EXECUTIVE DEPARTMENT CHEYENNE

ED HERSCHLER GOVERNOR March 10, 1975



The Honorable Thyra Thomson Secretary of State State of Wyoming

Dear Secretary Thomson:

In accordance with Section 8, Article IV, of the Wyoming Constitution, I disapprove of and veto Enrolled Act No. 74, State Senate, Forty-third State Legislature of the State of Wyoming, being Original Senate File No. 195.

It would appear that this Act makes sweeping changes in the office and duties of the State Examiner. In my judgment, I do not believe that adequate studies have been conducted to justify these changes, and I would hope that a legislative interim committee might make an in-depth study relative to the duties of the office of the State Examiner, and in addition, an in-depth interim study should be made covering all phases of the chartering of banks and other financial institutions within the State of Wyoming. Hopefully, such studies can be completed within the next two years so that meaningful legislation can be enacted in the next regular session of the Wyoming Legislature.

Respectfully yours,

EH:p

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SP195881/A

/Page 2, line 24 Delete "two (2)" and insert "One change "members" to "member".

Delete "officers" and insert "an officer". $\sqrt{\text{Page 3, line 1}}$

Delete "four (4)" and insert "five (5)". Page 3, line 3 Page 3

After line 8 insert the following and reletter the following subsections:

"(d) All vacancies shall be filled appointment by the governor.".

Leimback

SF1955W1/A

Page 3, line 5 Delete "or" and insert a comma; following "employees" insert ", or stockholders". √Page 3, line 6

Change the period to a comma and insert "or holding company." -Hitchcock

SF195S21/A

Page 3, line 16

Page 5, line 4

✓ Page 5, line 9

Page 1, line 2 Delete "9-101,". Page 2, line 22

After "board" delete the period and insert "and shall budget required funds for employment of clerical assistance, per diem deleted luf 532/A Page 3, line 10

and mileage for the board.".

After "and" insert "to any application for

a state charter of a bank or".

After "board" delete the balance of the line and insert in lieu thereof to approve or disapprove an application for line and insert in lieu thereof " financial charter of a new state institution or expanded facilities financial institution authorized by law.

Delete entirely.

Page 3, line 17 Delete the line through "banks.". Page 3, line 18

"of" "filing of insert After

application and of".

After "hearing." insert "Such notice shall state the name of the town or city in which the applicants intend to operate and the names of the proposed applicants for a charter.

After "In" delete "Wyoming" and insert "the same county in which the applicants intend to operate or those within fifty (50) miles of the town or city in which the applicants operate, whichever area is intend to

approval Jn

Page 5, line 14

✓ Page 5, line 14

greater". After the period insert Notwithstanding the foregoing provisions or any other provisions contained in this act, a bank or savings and loan charter may be granted without a hearing or other delay in any case determined to be an emergency arising from the insolvency er proposed merger of an existing financial institution by the governor's the _examiner with state

- Delete "make" and insert Page 5, line 19
- made". Delete "adequacy of" and insert "effect that the proposed institution or office Page 6, line 9
- would have upon". After "shall" delete the balance of the Page 8, line 7 line.
- Page 8, lines 8 and 9 Delete entirely.
- Delete through "located," and insert in) lieu thereof "endorse upon the articles of (Page 8, line 10 incorporation his certificate of approval and shall file one (1) of the triplicate copies in the secretary of

office.". Delete "certificate" and insert "charter".

- Page 8, line 21 Delete "of authority".
- Page 8, line 22 Page 8, line 23 Delete "certificate of authority"
- insert "charter". Delete "certificate of authority" and Page 9, line 7
- insert "charter".
- Delete "approve" and insert "issue"; delete Page 9, line 11 "certificate of" and insert "charter".
- Page 9, line 12
- Delete "authority".
 Delete "certificate of authority" Page 9, line 15 insert "charter".
- Delete "charter" and insert "approval of Page 9, line 25 application and articles of incorporation".
- Delete "certificate of authority" Page 10, line 3 insert "charter".
- Page 10, line 7
- Delete "two" and insert "three".

 Delete "(\$2,500.00)" and insert Page 10, line 8 "(\$3,500.00)".
- Page 10, line 12 Delete "in the state examiner's fund" and insert "with the state treasurer into an account within the earmarked revenue fund*.
- Delete "9-101". Page 11, line 6
- Page 11, line 10 Change the period to a comma and insert "but it shall not be effective with respect to any application filed with the state examiner prior to the date of enactment.". -Kendig

Page 3 of

SF195S22/A

After the colon delete "three Page 2, line 4 insert "two (2)".

After the semicolon delete "three (3)" Page 2, line 5 insert "two (2)".

Page 2, line 6

After "; and" delete "one (1) member" and insert "two (2) members"; change the period to a comma and insert "and the, state examiner shall be designated an extofficio member.".

 $\sqrt{\text{Page 3, line 3}}$

Delete standing committee amendment to this line (SF195SS1/A) and restore "four (4)". Change the period to a comma and insert

Page 3, line 6

"and the state examiner shall be designated an exfofficio member and shall vote only to break a tie vote of the board. ".

Page 3, line 23

Delete entirely.

Delete lines 1 through 12 entirely.

/Page 4 Page 5, lines 6 and 7 - Delete "three (3)" and insert (2)".

✓Page 6, lines 19 through 22 - delete entirely and insert: (b) The state examiner shall submit

certified findings in writing, which findings shall become part of the public record and shall be given such evidentiary weight as the board considers proper. ".

✓ Page 7, line 1 Page 11

Delete entirely. After line 7 insert a new Section 3 as follows and renumber the following section.

"Section 3. An appropriation of five thousand dollars (\$5,000.00) is established as an addition to the budget of the state examiner to be used to pay per diem, mileage and clerical expenses for such meetings of the financial institutions board, as are not directly related to a specific hearing for which fees have been paid. -Kendig

SF195S31/A

Page 1, line 4 After the word "members" including performance of the member. insert

√ Page 1, line 9

Delete "and". ✓Page 1, line 10 Change the period to a semicolon and "and providing an appropriation.".

Page 2, line 1

Delete "seven (7)" and substitute "six (6)".

Page 2, line 2

Change the period to a comma and add and a seventh member who is the state examiner, and is designated an expofficio member and shall vote only to break a tie vote of the board. -Kimball

SF195S32/A

Page 3, line 10 Delete second reading amendment to line (SF195S21/A).

10 and 11 - After the word "to" delete remainder of sentence and insert "an Page 3. lines

application for a state charter of a bank

or savings and loan institution.".

In second reading amendment (SF195S21/A) after the word "insolvency" delete "or Page 5, line 14 proposed merger" and insert in lieu thereof ", or to prevent the failure, ". -Turner

S. J. 195

SF195HS1/A CORRECTED COPY

- Page 3, line 17 Delete "period" insert "comma".

 Insert "and no member may participate in any proceeding in which any institution with which he is connected is involved."
 - Page 3, after 23 insert new subsection:
 - "(f) Financial institutions shall be construed to mean state chartered banks, savings and loan associations and trust companies."
 - Page 4, line 7 After "institution" insert "as".
 - line 18 Delete "thereafter".
 - line 19 Delete "period" insert "comma".

 Insert "or that the application has been accepted for filing."
 - Page 5, line 3 Delete "Thereafter" insert "Upon receipt of notice from the state examiner that the application has been accepted and filed, and within thirty (30) days,".
 - line 6 Delete "hear-" insert "proposed bank or savings and loan institution or office is to be located,".
 - line 7 Delete "ing is to be held".
 - line 8 Delete "of the".
 - line 9 Delete "hearing".
 - line 16 Delete "each" insert "all".
 - line 17 Delete "bank" insert "banks".

 Delete "each" insert "all".
 - line 18 Delete "institution" insert "institutions".

 After first "the" insert "state." delete
 remainder of line.
 - line 19 and 20 delete.
 - line 21 Delete "whichever area is greater."
 - Page 6, line 9 Delete "and" insert "comma".
 - line 10 After "standing" insert "and ability".

 After "organizers" insert "semicolon" delete rest of line.
 - line 11 Delete.
 - Page 7, line 17 delete "advantage" insert "convenience".
 - Page 9, line 15 Delete "and" insert "comma".
 - line 17 After "application" delete "period" insert
 "comma" and "and appropriate federal
 insurance of deposits has or will be
 obtained." -- MEENAN

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