

CHAPTER 2

ORIGINAL HOUSE
BILL NO. 0002

ENROLLED ACT NO. 2, HOUSE OF REPRESENTATIVES
FORTY-EIGHTH LEGISLATURE OF THE STATE OF WYOMING
1986 SPECIAL SESSION

AN ACT relating to the appropriation of funds for the expenses and operations of the Legislature of the State of Wyoming; providing for an appropriation; providing for transfer of funds as necessary; and providing for an effective date.

Be It Enacted by the Legislature of the State of Wyoming:

Section 1. There is appropriated from the general fund of the State of Wyoming to the Legislative Service Office ninety-two thousand dollars (\$92,000.00), or as much thereof as may be necessary, to pay the costs and expenses of the Special Session of the Wyoming Legislature, estimated as follows:

SALARIES	
Legislators	\$ 28,000.00
Session Staff	14,000.00
EMPLOYER PAID BENEFITS	3,000.00
TRAVEL IN-STATE	
Mileage	14,000.00
Per Diem	24,000.00
COMMUNICATIONS	
Telephone	1,500.00
Postage	1,500.00
PRINTING	
Session Laws	1,500.00
Statute Supplements	1,500.00
Journal Digest	500.00
Bills, miscellaneous	1,000.00
SUPPLIES	1,500.00
	<u>\$ 92,000.00</u>

Section 2. The Management Council may transfer funds from one expense category to another as the activities of the Legislature may require.

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Section 3. This act is effective immediately upon completion of all acts necessary for a bill to become law as provided by Article 4, Section 8 of the Wyoming Constitution.

(END)

August A. Sidi
Speaker of the House

W. L. King
President of the Senate

Ed L. Sweeney
Governor

TIME APPROVED: 11:13 AM

DATE APPROVED: 6/20/86

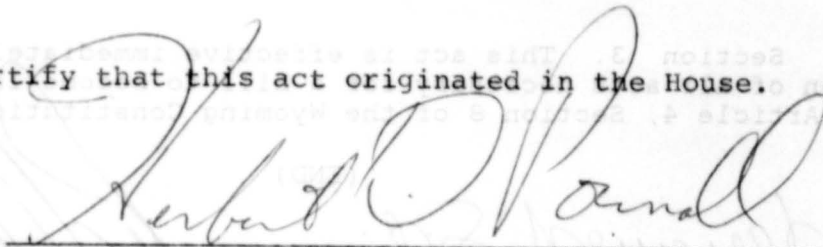


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FORTY-EIGHTH LEGISLATURE OF THE STATE OF
1986 SPECIAL SESSION

I hereby certify that this act originated in the House.



Chief Clerk



DATE APPROVED: 11/13/86
TIME APPROVED: 11:30 AM





STATE OF WYOMING
OFFICE OF THE GOVERNOR
CHEYENNE 82002

ED HERSCHLER
GOVERNOR

March 11, 1986



Honorable Speaker and Members
of the House of Representatives
48th State Legislature - Budget Session
State Capitol
Cheyenne, WY 82002

Dear Representatives:

In accordance with Section 9, Article 4, of the Wyoming Constitution, I disapprove of the following items and/or parts of **House Enrolled Act No. 2, Original House Bill No. 0004**, which is a general appropriations act:

**Pages 8 and 9
Section 200**

I am disapproving of this entire section. I have serious reservations with the respect to the implementation and administration of Section 200.

Paragraph (a) provides that:

Each agency of the executive branch of government, including the University of Wyoming and the Community Colleges, shall review, in cooperation with the budget division of the Department of Administration and Fiscal Control, authorized expenditures and agency operations with the goal of reducing by at least five percent (5%) the legislative appropriation for each agency for fiscal year 1988.

This "review" has already been accomplished during the development of the 1987-88 Biennium Budget Request and Governor's Recommendations. If agencies submit supplemental budget requests, the review process will again be implemented.

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The goal of reducing by at least five percent (5%) the legislative appropriation for each agency for fiscal year 1988 is difficult at best. Given our biennial budget process, there is no fiscal year 1988 appropriation. The term legislative appropriation would appear to exclude both the Highway Department and the Game and Fish Commission. The applicability of this section to the community colleges and judicial branch is also subject to question. The five percent (5%) reduction could be applied only to augmenting or non-general fund revenues, thus allowing their addition at a later date with no real reductions while at the same time unfairly penalizing those agencies supported entirely by general fund. In addition, revenue projections currently support the 1987-88 Biennium Budget Request as recommended. These recommendations recognize both revenue limitations and the fact that agency operating budgets have been held relatively flat, with little or no cost adjustments, for two bienniums. These recommendations, in many cases, already represent minimum allowable levels of funding support, particularly with respect to federally mandated programs.

Paragraph (i) provides that:

Each agency shall simply prioritize its programmatic activities identifying those programs which, if no longer continued, and statutes, which if repealed, would have the least impact upon the health, welfare and economic well being of Wyoming's citizens;

Simply prioritizing legislatively mandated programmatic activities that have existed and matured over a period of years would not appear to be feasible. Agency prioritization of programmatic activities may not reflect gubernatorial priorities. Are new legislatively mandated activities automatically senior to existing programmatic activities? Some programmatic activities, general administrative efforts, court systems, etc., cannot be separately identified or prioritized. Are capital construction appropriations programmatic activities and subject to five percent (5%) reductions?

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The identification of, "those programs which, if no longer continued, and statutes, which if repealed, would have the least impact upon the health, welfare and economic well being of Wyoming's citizens;" would appear to be highly subjective in nature - the "least impact" in whose eyes; the Governor's, the Legislature's, the agency's or the citizen's/client's?

The balance of Section 200 provides additional reporting requirements - requirements that many, if not most, agencies cannot meet given existing program obligations, staffing levels and the time frame involved. Section 200 appears to represent a zero-based budgeting approach, a budgeting concept that has for the most part been discarded as being too time consuming and labor intensive when carried to its theoretical or academic limits as it is here.

If the intent of this section is a five percent (5%) reduction to fiscal year 1988 agency operating budgets, it can be more easily and realistically accomplished within existing statutory authorization. This can be (and was) demonstrated by Executive Order 1983-5 directing that General Fund operating budgets for Fiscal Year 1984 be reduced by four percent (4%). This reduction was accomplished relatively easily, with little additional administrative effort - i.e., reporting requirements, etc.

Page 4, Section 065

I am disapproving of **Footnote 1**, which provides in effect that the size of the new library shall not exceed four (4) stories in height. The reason that I am disapproving this section is that if you limit the new library to four (4) stories, the building will not accommodate all of the documents, books, federal materials, etc., that will be necessarily housed within the new building. At the moment, the total square footage of the present location is approximately 30,000 square feet, which, of course, includes corridors, restrooms and various other nonuseable library space. In addition, I have been advised that there are thirty-five (35) tons of documents that are in storage and which should be on display within the confines of the library if such space were available.

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I am further informed by the State Librarian that he is of the opinion that it is absolutely essential that the library contain 60,000 square feet. In other words, the building should be five (5) stories in height, at 12,000 square feet per story. I can assure you that if you allow me to remove the footnote, as I have requested, that the building will not exceed five (5) stories in height and in all probability will not be taller than the building to which it will be connected.

In accordance with Section 9, Article 4, of the Wyoming Constitution, I approve all items and/or parts of House Enrolled Act No. 2, Original House Bill No. 0004, not otherwise specifically disapproved as set forth herein.

Respectfully,

EH:b

cc: The Senate